

Message Text

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ACTION ARA-14

INFO OCT-01 ISO-00 AID-05 CIAE-00 COME-00 EB-08 FRB-03
INR-10 NSAE-00 USIA-06 TRSE-00 XMB-02 OPIC-03
SP-02 LAB-04 SIL-01 OMB-01 MMO-01 NSC-05 SS-15
STR-07 CEA-01 DOE-15 SOE-02 PM-05 DODE-00 AGRE-00
INT-05 /116 W
-----062485 201938Z /45

R 201515Z MAR 78
FM AMEMBASSY LA PAZ
TO SECSTATE WASHDC 9953

LIMITED OFFICIAL USE SECTION 1 OF 3 LA PAZ 2284

E.O. 11652: N/A
TAGS: ECRP, EAID, EFIN, BL
SUBJECT: BOLIVIA'S PUBLIC SECTOR BUDGET 1978

REF: CERP 0200

1. SUMMARY. THE BOLIVIAN GOVERNMENT APPROVED A PUBLIC SECTOR BUDGET OF ALMOST \$2.8 BILLION ON MARCH 3, 1978, ABOUT TWO-THIRDS OF BOLIVIA'S ESTIMATED GDP FOR 1978, AND A 19 PERCENT INCREASE OVER THE 1977 BUDGET. THE 1978 BUDGET FOR GOVERNMENT-OWNED CORPORATIONS ALONE IS ALMOST \$1.6 BILLION AND FOUR MAJOR CORPORATIONS THE BOLIVIAN MINING CORPORATION (COMIBOL), THE PETROLEUM CORPORATION (YPFB), THE SMELTING CONCERN (ENAF) AND THE AGRO-INDUSTRIAL CORPORATION (FOMENTO)- HAVE A COMBINE BUDEGT OF OVER \$1.1 BILLION, SOME 25 PERCENT OF GDP.

2. THE COMBINED PUBLIC SECTOR DEFICIT IS PLANNED AT ABOUT \$437 MILLION, OF WHICH ABOUT 75 PERCENT IS TO BE FINANCED BY FOREIGN BORROWING AND THE REMAINDER FROM CENTRAL BANK CREDIT. THE OVERALL DEFICIT IS 16 PERCENT OF THE BUDGET AND ALMOST 10 PERCENT OF ESTIMATED GDP.

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3. THE APPROVED BUDGET INCLUDES WAGE INCREASES FOR THE JUDICIARY, THE MILITARY, POLICE AND WAR VETERANS, BUT NOT FOR SCHOOLTEACHER, EMPLOYEES OF COMIBOL OR OTHER PUBLIC SECTOR EMPLOYEES. IT IS LIKELY THAT THE GOB WILL HAVE TO GRANT WAGE INCREASES TO SCHOOLTEACHER AND PERHAPS MINERS, BUT IT HOPES TO DELAY SUCH A DECISION A LONG AS POSSIBLE TO REDUCE THE BUDGETARY IMPACT. DEPENDING ON THE TIMING AND THE DEGREE

OF PRESSURE FROM THESE SECTORS (INCLUDING POSSIBLE STRIKES), SUCH INCREASES COULD ADD ABOUT \$50 MILLION TO THE BUDGET AND TO THE DEFICIT FOR 1978.

4. TO REDUCE THE INFLATIONARY EFFECTS OF PUBLIC SECTOR EXPENDITURES, THE GOB HAS REDUCED ITS 1978 INVESTMENT BUDGET BY 14 PERCENT COMPARED TO THE 1977 BUDGET, BUT THE OPERATIONAL BUDGET WILL INCREASE BY 20 PERCENT. DESPITE THE SIZE OF THE PUBLIC SECTOR DEFICIT, THE GOB HOPES TO HOLD THE DOMESTIC RATE OF INFLATION TO 17 PERCENT IN 1978 THROUGH A SQUEEZE ON CREDIT TO THE PRIVATE SECTOR AND OTHER MONETARY MEASURES. WAGE INCREASES TO SCHOOLTEACHERS AND MINERS WOULD PROBABLY MAKE THIS GOAL IMPOSSIBLE TO ACHIEVE. BOLIVIA'S 1978 PUBLIC SECTOR BUDGET AND FINANCIAL PROGRAM ARE TARGETS THE GOB WILL HAVE TO WORK HARD TO HIT, GIVEN THE POLITICAL EXIGENCIES OF AN ELECTION YEAR. END SUMMARY.

5. DISTRIBUTION OF THE PUBLIC SECTOR BUDGET IS AS FOLLOWS:

	(MILLIONS OF \$US)	PERCENTAGE OF TOTAL
A. CENTRAL GOVERNMENT	\$ 637	21
B. PUBLIC DEVELOPMENT CORPORATIONS	106	4
C. OTHER PUBLIC INSTITUTIONS	483	16
D. PUBLIC CORPORATIONS (INCLUDING THOSE WITH PRIVATE PARTICIPATION)	1,690	56
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E. MUNICIPAL AND DEPARTMENTAL GOVERNMENTS 77 3

SUB-TOTAL	2,993	100
LESS INTRA-SYSTEM TRANSFERS	214	7
NET BUDGET EXPENDITURES	2,780	

6. THE 1978 BUDGET REPRESENTS A 19 PERCENT INCREASE OVER THE 1977 BUDGET, WITH INCREASES OF 24 PERCENT IN CENTRAL GOVERNMENT SPENDING, A 7 PERCENT INCREASE IN SPENDING BY GOVERNMENT-OWNED CORPORATIONS, AND 21 PERCENT FOR THE REMAINDER OF THE PUBLIC SECTOR. A SUMMARY TABLE OF SOURCES OF FINANCING FOLLOWS:

SOURCES OF FINANCING FOR PUBLIC SECTOR (MILLIONS OF \$US)			
ENTITY	CENTRAL GOVT.	PUBLIC CORPORATIONS CORPS, LOCAL AND REGIONAL GOVT., ETC.	OTHER (DEVELOPMENT)
SOURCE			
NATIONAL TREASURY	582.8	34.6	115.4

OWN REVENUES	0.7	1166.9	260.7
INTERNAL CREDIT#	0.7	102.1	23.6
TRANSFERS	2.2	4.3	58.9
OTHER DOMESTIC			
SOURCES	15.2	55.2	79.9
TOTAL DOMESTIC			
FINANCING	601.6	1363.2	538.7
EXTERNAL CREDIT	22.3	323.7	105.6
OTHER EXTERNAL			
(MOSTLY GRANTS)	12.7	3.3	22.3
TOTAL EXTERNAL			
FINANCING	35.1	327.0	128.0
TOTAL FINANCING	636.7	1690.2	666.7
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NOTE: TOTAL OF \$2994 NOT ADJUSTED FOR INTRASYSTEM TRANSFERS.
DOES NOT INCLUDE CENTRAL BANK CREDIT TO THE NATIONAL TREASURY

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7. THE DEFICIT. THE CONSOLIDATED PUBLIC SECTOR DEFICIT IS
\$436.9 MILLION-A FIGURE WHICH IS NOT SHOWN ANYWHERE IN THE
BUDGET DOCUMENT. OF THIS AMOUNT, ABOUT \$120 MILLION WILL BE
FINANCED MOSTLY BY THE CENTRAL BANK AND \$317 MILLION (73 PER-

CENT) FROM EXTERNAL FINANCING. TO ACHIEVE THE LATTER, DISBURSEMENTS ON FOREIGN FINANCING TO THE PUBLIC SECTOR WOULD HAVE TO TOTAL \$468.7 MILLION. THE EMBASSY ESTIMATES THAT PERHAPS \$40-50 MILLION OF THIS HAS NOT BEEN ARRANGED. WE ALSO BELIEVE THAT DISBURSEMENT ON SOME PROJECTS, ESPECIALLY BY THE IDB AND IBRD, HAVE BEEN OVERESTIMATED. TO THE EXTENT THAT IS SO, THE ACTUAL EXPENDITURE AMOUNTS WILL BE REDUCED ON BOTH THE FOREIGN DISBURSEMENT AND THE COUNTERPART SIDE. THUS THE OVERALL DEFICIT COULD BE LOWER THAN 436.9 MILLION. HOWEVER, TO THE EXTENT THAT WAGE INCREASES ARE GRANTED TO SCHOOLTEACHERS, MINERS AND OTHER PUBLIC SECTOR EMPLOYEES (BEYOND THOSE ALREADY BUDGETED), THE DEFICIT WILL BE INCREASED, MOSTLY ON THE DOMESTIC CREDIT SIDE. ASSUMING THAT ADDITIONAL WAGE INCREASES OCCUR, OUR BEST ESTIMATE AT PRESENT IS THAT THEY WOULD TOTAL ABOUT \$50 MILLION, DEPENDING ON TIMING AND THE DEGREE OF PRESSURE BROUGHT BY THE UNIONS. FINALLY, YPF, THE GOVERNMENT PETROLEUM ENTITY HAS A NUMBER OF INVESTMENT PROJECTS NOT INCLUDED IN THE BUDGET WHICH IT SEEMS DETERMINED TO MOVE FORWARD WITH. THESE LIMITED OFFICIAL USE

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WOULD HAVE TO BE FINANCED PARTLY INTERNALLY AND PARTLY EXTERNALLY. ALL IN ALL, THE PROJECTS REMAIN FOR A TOTAL DEFICIT APPROACHING \$500 MILLION IN 1978. THE CALCULATION OF THE PRESENT BUDGETED DEFICIT IS SHOWN BELOW:

MILLIONS OF \$US

	INTERNAL CREDIT	EXTERNAL CREDIT	TOTAL
1. PUBLIC CREDIT	126.2	451.7	577.9
2. NATIONAL TREASURY	108.8	17.0	125.8
3. FINANCIAL SECTOR	-46.1	-33.5	-79.6
BANCO DEL ESTADO, BANCO MINERO, BANCO AGRICOLA			
4. AMORTIZATION	-69.0	-118.2	-187.2
TOTAL	119.9	317.0	436.9

EXPLANATORY NOTE: ITEMS 1 AND 2 ARE MOSTLY CENTRAL BANK CREDIT DIRECTLY TO PUBLIC SECTOR ENTITIES IN ITEM 1 AND TO THE NATIONAL TREASURY IN ITEM 2. ITEM 4 IS THE TOTAL AMORTIZATION OF ALL ENTITIES.

8. CENTRAL GOVERNMENT EXPENDITURES. CENTRAL GOVERNMENT EXPENDITURES ARE BUDGETED TO INCREASE BY 23 PERCENT DURING 1978 AND TO TOTAL \$637 MILLION. AGAIN THIS YEAR, THE MINISTRY OF EDUCATION AND CULTURE HAS THE LARGEST BUDGET-\$127 MILLION OR 20 PERCENT OF THE TOTAL. SECOND LARGEST IS THE MINISTRY OF NATIONAL DEFENSE WITH A 1978 BUDGET OF \$91 MILLION OR 14 PERCENT OF THE TOTAL. ALTHOUGH THE SECOND LARGEST ABSOLUTE INCREASE

(\$16 MILLION) IN 1978 WILL GO TO DEFENSE, THE MINISTRY OF NATIONAL DEFENSE'S SHARE OF TOTAL MINISTRY BUDGETED EXPENDITURES HAS CONTINUED TO DECLINE FROM THE 1975 SHARE OF 23 LIMITED OFFICIAL USE

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PERCENT.

9. THE LARGEST ABSOLUTE INCREASE IS BUDGETED FOR THE MINISTRY OF PUBLIC HEALTH AND SOCIAL SECURITY AT \$17 MILLION. IN RELATIVE TERMS, THE GREATEST INCREASE IS FOR THE MINISTRY OF INDUSTRY, COMMERCE AND TOURISM, A 228 PERCENT INCREASE. A NEW BUDGET ITEM, THE LEGISLATURE, IS INCLUDED FOR THIS ELECTION YEAR AND TOTALS \$2 MILLION.

BUDGETED			
CENTRAL GOVERNMENT/EXPENDITURES			
	(MILLIONS OF \$US)	PERCENTAGE	CHANGE
	1977	1978	1977-78
A. PRESIDENCY OF THE REPUBLIC	22.2	23.3	PLUS 5
1. PRESIDENCY	10.8	12.8	PLUS 19
2. NATIONAL COMM OF SOCIAL DEVELOPMENT	10.9	11.9	PLUS 9
3. NATIONAL MARITIME COUNCIL	0.5	0.1	-80
B. MINISTRIES	488.7	604.6	PLUS 24
1. FOREIGN AFFAIRS & WORSHIP	5.8	7.1	PLUS 22
2. INTERIOR, MIGRATION & JUSTICE	30.0	37.9	PLUS 26
3. NATIONAL DEFENSE	75.0	91.1	PLUS 22
4. COORDINATION & PLANNING	6.2	13.0	PLUS 110
5. FINANCE	27.7	33.9	PLUS 22
6. EDUCATION & CULTURE	122.3	127.2	PLUS 4
7. TRANSPORTATION, COMMUNICATIONS & CIVIL AERONAUTICS	74.2	80.3	PLUS 8
8. INDUSTRY, COMMERCE & TOURISM	4.3	14.1	PLUS 228
9. LABOR & SOCIAL DEVELOPMENT	3.1	3.7	PLUS 19
10. PUBLIC HEALTH & SOCIAL SECURITY	45.2	62.9	PLUS 39
11. MINING & METALLURGY	6.2	11.3	PLUS 82
12. AGRICULTURE & CAMPESINO AFFAIRS	21.7	29.3	PLUS 35

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13. URBAN AFFAIRS & HOUSING	7.5	8.3	PLUS 11
14. ENERGY & HYDROCARBONS	1.9	4.0	PLUS 111
15. OTHER	62.5	80.4	PLUS 29

C. LEGISLATURE - 2.0 -
D. JUDICIARY 4.7 6.8 PLUS 45
TOTAL 515.7 636.6 PLUS 23

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10. REVENUES AND EXPENDITURES. GOB REVENUES ARE ESTIMATE TO INCREASE BY 29 PERCENT TO \$474 MILLION IN 1978. THE GREATEST RELATIVE INCREASES ARE PROJECTED FOR HYDROCARBONS-BOTH ROYALTIES ON YPFB GAS PROJECTION AND TAXES ON DOMESTIC HYDROCARBON SALES. DOMESTIC TAX REVENUES, THE LARGEST COMPONENT OF TOTAL REVENUES, SHOULD REACH 42 PERCENT IN 1978 WITH PRODUCTION ROYALTIES BEING THE SECOND LARGEST COMPONENT-24 PERCENT. CENTRAL GOVERNMENT TREASURY EXPENDITURES ARE BUDGETED TO TOTAL \$583 MILLION, AN INCREASE OF 23 PERCENT OVER 1977. PERSONNEL SERVICES, WHICH ARE BUDGETED AT \$230.5 MILLION, REPRESENT ALMOST 40 PERCENT OF TOTAL BUDGETED EXPENDITURES AND ARE SCHEDULED TO INCREASED BY 22 PERCENT OVER 1977.

CENTRAL GOVERNMENT TREASURY ACCOUNTS

(MILLIONS OF \$US)	PERCENTAGE
CHANGE	
1977# 1978## 1977-78	

A. REVENUES

1. CUSTOMS	84.7 96.5 PLUS 14
2. ROYALTIES	92.7 114.1 PLUS 23
A. PRIVATE MINES	19.1 13.7 -28

B. STATE MINES 36.2 45.0 PLUS 24
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C. YPFB PETROLEUM 29.3 42.1 PLUS 44
D. YPFB GAS 8.1 13.3 PLUS 64
3. INTERNAL REVENUES 148.9 197.4 PLUS 33
A. GENERAL 118.8 157.5 PLUS 33
B. TAXES ON BANK LOANS 4.2 5.4 PLUS 29
C. FOREIGN CURRENCY
TRANSACTION TAX 15.6 22.2 PLUS 42
D. REVALUATION OF ASSEST 3.0 -- --
E. HYDROCARBON TAX 6.5 11.4 PLUS 75
F. TELECOMMUNICATIONS 0.8 0.9 PLUS 13
4. CONSULAR FEES 7.7 10.7 PLUS 39
5. EXPORT TAXES 26.8 37.4 PLUS 40
6. OTHER 5.8 8.5 PLUS 47
7. NON-TAX IMCOME - 9.6 -

TOTAL 366.6 474.2 PLUS 29

#ACTUAL DATA

BUDGET FIGURE

B. ESPENDITURES PERCENTAGE
1977 1978 CHANGE 77-78

1. PERSONNEL SERVICES 189.7 203.5 PLUS 22
2. NON-PERSONNEL
SERVICES 17.5 26.4 PLUS 51
3. MATERIALS & SUPPLIES 28.1 38.2 PLUS 36
4. FINANCIAL ACCOUNTS 14.6 23.5 PLUS 61
5. PUBLIC DEBT SERVICE 74.8 75.7 PLUS 1
A. DOMESTIC 24.4 38.7 PLUS 59
B. FOREIGN 30.4 37.0 PLUS 22
6. RESERVES 0.03 0.03 ---
7. TOTAL CURRENT TRANSFER 74.8 88.3 PLUS 18
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A. PRIVATE SECOR 22.8 30.1 PLUS 32
B. PUBLIC SECTOR 52.0 58.2 PLUS 12
8. TOTAL CAPITAL
TRANSFERS 36.8 46.7 PLUS 27,
9. TOTAL CONTRIBUTIONS 34.6 53.5 PLUS 55
A. INTL. ORGANIZATIONS 2.7 3.2 PLUS 19
B. COUNTERPART FUNDS 31.9 50.3 PLUS 58
10. OTHER 1.4 -- ---

TOTAL 472.3 582.8 PLUS 23

C. FINANCING OF TREASURY DEFICIT (MILLIONS OF \$US)

	1977	1978		
1. CENTRAL BANK CREDIT		47.5	57.5	
2. CENTRAL BANK AUTOMATIC CREDIT		---	31.8	
SUB-TOTAL-CENTRAL BANK CREDIT		47.5	89.3	
3. COUNTERPART FUNDS	18.5	17.0		
4. BALANCE FROM PREVIOUS YEAR	16.0	2.5		

TOTAL 82.0 108.8

11 INVESTMENT. TOTAL PUBLIC INVESTMENT IS BUDGETED TO DECLINE ALMOST 14 PERCENT DURING 1978, TO \$718 MILLION, AS PART OF THE GOB'S EFFORT TO REDUCE EXPENDITURES. THE SUMMARY INVESTMENT PLAN IS SHOWN BELOW.

BUDGETED INVESTMENT
(MILLIONS OF \$US)

	TOTAL	1978	PCT. CHG	FOREIGN	
	1977	TOTAL	77-78	*8,-;8,&	
			1978		
A. CENTRAL GOVT	104.1	51.7	- 50	31.9	
B. DECENTRALIZED					
PUBLIC SECTOR	667.4	572.9	- 14	320.0	
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1. STATE OWNED
CORPORATIONS

TOTAL	382.6	287.1	- 25	204.5
A. YPFB	164.2	105.2	- 36	87.4
B. COMIBOL	65.7	21.3	- 68	16.1
C. ENAF	26.3	8.9	- 66	2.8
D. FOMENTO (CBF)	21.8	15.2	- 43	11.5
E. OTHER	104.6	136.5 PLUS 31		86.7
2. GOVT AGENCIES	189.3	212.4 PLUS 12		87.2
3. REGIONAL				
DEVELOPMENT				
CORPORATIONS	95.5	73.4	- 23	28.4
C. REGIONAL,				
PROVINCIAL AND				
MUNICIPAL ADMIN-				
ISTRATIONS	33.9	37.4 PLUS 10		6.2
D. MIXED CORPS.	26.0	56.7 PLUS 118		53.1

TOTAL 831.4 717.8 - 14 410.3
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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: GOVERNMENT BUDGET, GOVERNMENT CORPORATIONS, BUDGET DATA
Control Number: n/a
Copy: SINGLE
Draft Date: 20 mar 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978LAPAZ02284
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Expiration:
Film Number: D780123-0060
Format: TEL
From: LA PAZ
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780348/aaaabofz.tel
Line Count: 440
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 054df2c3-c288-dd11-92da-001cc4696bcc
Office: ACTION ARA
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 9
Previous Channel Indicators: n/a
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 05 may 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: N/A
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3270539
Secure: OPEN
Status: NATIVE
Subject: BOLIVIA'S PUBLIC SECTOR BUDGET 1978
TAGS: ECRP, EAID, EFIN, BL
To: STATE
Type: TE
vdkgvwkey: odbc://SAS/SAS.dbo.SAS_Docs/054df2c3-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014